

MS. MORIN: I WANTED TO JUST START OUT, I
15 THINK IT IS AN INTERESTING CONTRAST TO HAVE
16 CALIFORNIA AND NEW HAMPSHIRE HERE. NEW HAMPSHIRE HAS
17 THE THIRD LARGEST LEGISLATURE IN THE WORLD.

18 (LAUGHTER)

19 WE DEAL WITH 400 LEGISLATORS. WE PROBABLY
20 HAVE THE WEAKEST GOVERNORSHIP, AS WELL. THE
21 GOVERNOR -- THERE IS AN ELECTED GOVERNOR'S COUNCIL,
22 SIX MEMBERS, WHO APPROVE EVERY APPOINTEE OF THE
23 GOVERNOR AND ANYTHING WE SPEND OVER \$2,500.

24 SO, PERHAPS, YOU UNDERSTAND THE CHALLENGE
25 OF WORKING IN NEW HAMPSHIRE. IT'S BEEN STATED THAT

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1 IT'S REALLY A LIBERTARIAN STATE. BASICALLY, IT'S
2 NOT, YOU KNOW, THE TYPE OF REGULATION OR NO TAXES --
3 WELL, WE HAVE NO TAXES -- OR TAXES; IT'S NO
4 REGULATION, PERIOD. SO CONTRASTING CALIFORNIA, WHEN
5 WE PROPOSE LEGISLATION TO THE LEGISLATURE, PROPOSE
6 LEGISLATION, THE BIGGEST THING WE ARE NOT SUPPOSED TO
7 DO IS USE THE "C" WORD, AND THAT IS PROPOSING
8 ANYTHING CALIFORNIA.

9 (LAUGHTER).

10 SO, CONSEQUENTLY, WE ARE VERY CREATIVE IN
11 WHAT WE PROPOSE BECAUSE THEY DON'T WANT TO BE TOLD,
12 YOU KNOW, TO DO SOMETHING THAT SOMEONE ELSE SAYS IS
13 GOOD AND THEY HAVEN'T CREATED THEMSELVES. SO IT IS
14 INTERESTING.

15 I BRING THIS ALL UP BECAUSE AS I WORK IN
16 RGGI WITH THE OTHER TEN STATES, IT'S BEEN A VERY
17 INTERESTING PROCESS. I SAY YOU NEED US HERE BECAUSE
18 WE'RE THE CONTRACT, YOU NEED TO MAKE IT WORK IN NEW
19 HAMPSHIRE BECAUSE THAT'S, YOU KNOW, MORE THE
20 CONSERVATIVE SIDE AND THE HARDER FIGHT. A YEAR AGO
21 WE COULDN'T EVEN TALK ABOUT -- WE WERE STILL ARGUING
22 THAT CLIMATE CHANGE WAS REAL. THERE HAS BEEN A MAJOR
23 SEA CHANGE IN THE LAST YEAR IN THAT AT LEAST NOW WE
24 DON'T HAVE TO ARGUE THAT, ALTHOUGH SOME OF THEM WOULD
25 LIKE US TO, BUT WE DON'T HAVE TO AS MUCH, AND WE CAN

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1 START TALKING ECONOMICS, WHICH IS WHAT I'M GOING TO
2 EMPHASIZE TO YOU.

3 SO I GIVE YOU THAT CONTRAST BECAUSE I THINK
4 IT IS VERY IMPORTANT. WE FINALLY PASSED A RENEWABLE
5 PORTFOLIO STANDARD LAST YEAR, SOMETHING ELSE I WORKED
6 ON. WE'RE VERY PROUD OF THAT. BUT AGAIN, A LOT OF
7 STATES HAVE DONE THAT BEFORE, BUT VERY INTERESTING TO
8 BE ABLE TO START GETTING THESE THINGS MOVING IN NEW
9 HAMPSHIRE, I DO THINK SAYS A LOT. AND AS REGULATORS,
10 WE LOVE CALIFORNIA AND EVERYTHING THAT COMES OUT OF
11 IT. IT'S JUST TRYING TO GET IT PASSED IN OUR
12 LEGISLATURE IS A CHALLENGE.

13 SO WHAT IS THE REGIONAL GREENHOUSE GAS
14 INITIATIVE, WHICH IS AFFECTIONATELY KNOWN AS RGGI,
15 R-G-G-I? IT STARTED IN 2003 BY GOVERNOR PATAKI IN
16 NEW YORK, WHO INTERESTINGLY IS A REPUBLICAN, WHO
17 ASKED ALL THE NEW ENGLAND STATES, COULD WE SIT DOWN
18 AND TALK ABOUT WHAT IT MIGHT BE LIKE TO DO A

19 CAP-AND-TRADE PROGRAM IN THE NORTHEAST. AND OF
20 COURSE, THAT IS VERY EASY. YES, WE COULD SIT AND
21 TALK ABOUT IT. IT WAS VERY NOT THREATENING. AND OF
22 COURSE, THEY PUT STAFF TOGETHER -- THIS HAS BEEN ONE
23 OF THE MOST INTERESTING GROUPS I'VE EVER WORKED
24 WITH -- THE STAFF ARE VERY DEDICATED, REALLY BELIEVE
25 IN IT. AND I'VE NEVER SEEN SUCH COLLABORATION AMONG

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1 STAFF OF SAYING TO TRY TO ADDRESS THE DIFFERENT
2 STATES' PROBLEMS, BEING THERE FOR THE RIGHT REASONS,
3 AND TRYING TO MAKE IT WORK FOR ALL OF US.

4 SO IN 2005 WE HAD SEVEN STATES SIGN.
5 THAT'S A WHOLE ANOTHER TOPIC. I COULD TELL YOU THAT
6 OFF-LINE, ON WHY THAT HAPPENED, THAT WE DIDN'T HAVE
7 THE NINE, VERY INTERESTING DISCUSSION.

8 AND THEN IN 2007 THERE WAS A CHANGE IN
9 MASSACHUSETTS IN THE GOVERNORSHIP, SO YOU MIGHT GET
10 THE CONNECTION THERE, AND SO MASSACHUSETTS CAME BACK
11 ON, WHICH IMMEDIATELY RHODE ISLAND WAS FOLLOWING
12 MASSACHUSETTS, AND MARYLAND HAD BEEN AT THE TABLE FOR
13 AWHILE AND WAS ABLE TO SIGN ON, AS WELL. THAT WAS
14 NOT RELATED TO THE NATIONAL POLITICS. AND THE
15 PROGRAM IS SUPPOSED TO START IN 2009.

16 SO I HAVE BEEN TOLD THAT I'M SUPPOSED TO
17 ASSUME THAT MOST OF YOU DO NOT KNOW CAP-AND-TRADE AND
18 THAT I'M GOING TO GIVE SOME BASICS. I HOPE THIS
19 ISN'T TOO BASIC BECAUSE I KNOW THERE ARE SOME PEOPLE
20 IN THE AUDIENCE, IN TALKING WEDGES A LOT, THAT WILL
21 PROBABLY KNOW THIS MATERIAL.

22 I WANT YOU TO UNDERSTAND THAT RGGI IS,
23 ACTUALLY, IS A VERY MODEST PROGRAM AND IT IS A HUGE
24 POLITICAL HEAVY LIFT. BUT WHAT WE'RE HOPING TO DO
25 AND WHAT SEEMS TO BE HAPPENING IS THAT WE SEEM TO BE

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1 DRIVING THE FEDERAL DISCUSSION.

2 TWO YEARS AGO, YOU KNOW, MAYBE JUST MCCAIN
3 WAS TALKING A CAP-AND-TRADE PROGRAM. A YEAR AGO WE
4 STARTED SEEING SOME MORE BILLS. IN THIS PAST YEAR, I
5 HAVE REVIEWED DOZENS OF BILLS. THERE'S DOZENS OF
6 BILLS IN WASHINGTON NOW BEING DISCUSSED. MANY OF
7 THEM HAVE ELEMENTS OF RGGI IN THEM. MANY HAVE SOME
8 OF THE DISCUSSIONS WE'RE HAVING. SO WE'RE VERY
9 EXCITED ABOUT THAT. WE DO SEE THIS IMPACT ON THE
10 FEDERAL DISCUSSION DESPITE THE MODEST EFFECT OF RGGI.

11 THE OTHER THING I DO WANT TO TALK ABOUT IS
12 ECONOMICS. THE REASON WHY WE'RE GETTING RGGI TO
13 START TO PASS IN NEW HAMPSHIRE IS WE'VE DONE A MAJOR
14 ECONOMICS STUDY. RGGI HAS DONE A LOT OF ENERGY
15 MODELING AND ECONOMICS. WE NEED MORE ECONOMICS, AND
16 WE NEED ECONOMICS OF THE COST OF NOT DOING CLIMATE
17 CHANGE. UK DID THIS. THEY DID THE STEARNS REVIEW
18 OUT OF THE GOVERNMENT; HUGE IMPACT IN TERMS OF THE
19 COST OF CLIMATE CHANGE WITHOUT DOING ANYTHING. AND
20 WE REALLY NEED THAT IN THE U.S. WE NEED THAT
21 FEDERALLY, WE NEED THAT REGIONALLY, BECAUSE THAT IS
22 WHAT'S GOING TO MAKE THIS HAPPEN.

23 SO NOW TO THE SPECIFICS. OKAY. WHAT IS

24 THE CAP-AND-TRADE?

25 AN ALLOWANCE -- YOU NEED SOME TERMINOLOGY.

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1 AN ALLOWANCE IS THE RIGHT TO EMIT ONE TON OF
2 POLLUTION, AND A CREDIT IS REALLY A SURPLUS REDUCTION
3 OF ONE TON BEYOND WHAT'S REQUIRED BY THE REGULATIONS.
4 SO WE'RE TALKING ABOUT ALLOWANCES IN RGGI. AND THIS
5 IS A BASIC OF WHAT A CAP-AND-TRADE SYSTEM IS. YOU
6 IDENTIFY THE SOURCES YOU WANT TO COVER. YOU
7 DETERMINE THE TOTAL EMISSIONS. YOU ISSUE ALLOWANCES
8 IN SOME WAY. WE'RE GOING TO TALK ABOUT THAT.
9 THERE'S A NEW PUSH FROM RGGI ON THAT. YOU DISTRIBUTE
10 THEM. THEY'RE TRADED. AND THE SOURCES AT THE END OF
11 THE DAY MUST HAVE ENOUGH ALLOWANCES TO COVER THEIR
12 EMISSIONS. AND THEN YOU CAN, ALSO, HAVE OFFSETS; AND
13 OFFSETS ARE ALLOWANCES THAT COME FROM OUTSIDE THE
14 AREA YOU'RE REGULATING. SO RGGI, THAT'S OUTSIDE THE
15 ELECTRIC SECTOR. I'M GOING TO GIVE YOU A FEW MORE
16 SPECIFICS ON THAT. BUT THAT'S THE BASICS OF
17 CAP-AND-TRADE.

18 WHERE THE CAP-AND-TRADE CAME FROM? IT'S
19 BEEN USED IN ACID RAIN EXTREMELY SUCCESSFULLY, IN
20 REGULATING SULFUR DIOXIDE EMISSIONS FEDERALLY ACROSS
21 THE COUNTRY. AND THE IDEA OF CAP-AND-TRADE, IT'S A
22 MARKET SOLUTION AS OPPOSED TO COMMAND AND CONTROL,
23 WHICH IS REGULATED, GOING OUT TO EACH INDUSTRY,
24 SAYING YOU MUST DO IT, THIS AMOUNT WITH THIS
25 TECHNOLOGY. IT ALLOWS THE MARKET TO DETERMINE WHAT

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1 IS MOST COST-EFFECTIVE, AND WE JUST GET OUR END
2 RESULT, WHICH IS THE EMISSION REDUCTION THAT WE WANT.
3 AND THAT'S -- THE PUSH NOW IS GOING AWAY FROM COMMAND
4 AND CONTROL AND GOING TO MARKET-BASED SOLUTIONS.

5 SO THIS VERY QUICKLY, THESE SLIDES POINT
6 OUT, UNDER THE ACID RAIN PROGRAM, THAT WE GOT MORE
7 EMISSION REDUCTIONS WITH TRADING, WITH THE
8 CAP-AND-TRADE PROGRAM, THAN WOULD HAVE HAPPENED, THAN
9 THE TARGETS FOR WITHOUT TRADING; AND THAT THE COST --
10 THIS WAS THE ESTIMATE OF COSTS AT THE BEGINNING OF
11 THE PROGRAM BY EPA AND OUTSIDE AGENCIES, WAS AT ABOUT
12 \$7 BILLION. AS TIME WENT ON, THE COSTS WERE
13 SIGNIFICANTLY LESS BECAUSE OF THIS TRADING PROGRAM.
14 SO NOT ONLY WE HAD THE MORE EFFECTIVE EMISSION
15 REDUCTIONS, WE HAD LOWER COSTS.

16 SO WHAT IS RGGI? I'M GOING TO GIVE YOU A
17 LITTLE BIT IN NEW HAMPSHIRE. WE HAD AN EXISTING,
18 BELIEVE IT OR NOT, NEW HAMPSHIRE, WHICH IS REALLY
19 QUITE REMARKABLE, WE HAD ONE OF THE FIRST CAPS ON CO2.
20 WE HAD A FOUR-POLLUTANT BILL; ON SO2, NOX, MERCURY,
21 AND CO2. IT WAS A VERY -- EVEN A MORE MODEST CAP.
22 BUT WE HAD A CAP ON OUR THEN-EXISTING FOSSIL FUEL
23 POWER PLANTS OF 5.4 MILLION TONS.

24 RGGI IS A 10-STATE MOU. OUR NOW BUDGET FOR
25 NEW HAMPSHIRE -- AND I CALL IT A BUDGET, KEEP THAT IN

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1 MIND BECAUSE THE CAP IS A REGIONAL CAP -- IS
2 8.6 MILLION TONS, BUT THAT'S BECAUSE WE HAVE TWO NEW

3 GAS PLANTS THAT WERE NOT THERE WHEN WE HAD OUR
4 ORIGINAL CLEAN POWER ACT, THAT'S AT GRANITE RIDGE AND
5 NEW ENGLAND ENERGY.

6 THE RGGI CAP, AS I SAY, IS REALLY
7 STABILIZATION. IT'S VERY MODEST. IT'S TAKING THE
8 REGIONAL EMISSIONS FROM THOSE 10 STATES AND SAYING,
9 WE WANT TO KEEP THEM AT THAT LEVEL, AND THEN START A
10 10-PERCENT REDUCTION FROM 2005 TO 2018, ABOUT 2 AND A
11 HALF PERCENT PER YEAR DURING THAT TIME FRAME. THERE
12 IS A HUGE REVIEW BUILT OUT IN 2012 THAT WAS REALLY
13 POLITICALLY BECAUSE WHAT IF YOU'RE WRONG, WHAT IF
14 YOUR MODELING'S WRONG, YOU DIDN'T GET IT RIGHT. SO
15 WE DID THAT REVIEW TO TRY TO HAVE THE STATES, AS THEY
16 BRING THIS THROUGH, THEIR RULE MAKING AND THEIR
17 LEGISLATURE TO HAVE THAT BACKUP FOR -- WE'RE GOING TO
18 CHECK WHAT WE'RE DOING, WE'RE GOING TO MONITOR WHAT
19 WE'RE DOING.

20 IT IS A REGIONAL BUDGET. THIS CAP IS THE
21 CAP. THERE IS NO SPECIFIC CAP ON A STATE. THERE IS
22 NO SPECIFIC CAP ON A POWER PLANT. WE JUST -- EACH
23 POWER PLANT HAS TO GET ENOUGH ALLOWANCES TO MATCH
24 THEIR EMISSIONS, BUT THAT'S A REGIONAL CAP. AS A
25 MATTER OF FACT, SOME OF THE PREDICTIONS ARE THAT WE

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1 HAVE OVER ALLOCATED AND THAT THERE WILL BE MORE
2 ALLOWANCES AVAILABLE THAN EMISSIONS. YOU WON'T LIKE
3 THAT. AS A REGULATOR TRYING TO PASS THIS THROUGH MY
4 LEGISLATURE, THAT IS GOOD NEWS, BUT THAT DOES MEAN
5 THE CAP IS WEAK.

6 HOW DO YOU MEET THE RGGI CAP? THERE IS NO
7 END-OF-THE-PIPE TECHNOLOGY, YOU KNOW.

8 OH, TWO MINUTES. OH, BOY, I HAVE TO GO
9 FASTER. OKAY.

10 WE REALLY NEED AN END-OF-THE-PIPE
11 TECHNOLOGY. THIS IS WHAT IS KILLING US. BUT ENERGY
12 EFFICIENCY, FUEL SWITCHING, WE'RE HOPING FOR NEW
13 TECHNOLOGY. YOU'VE HEARD ABOUT SOME OF THEM,
14 SEQUESTRATION INTO AN ALGAE MECHANISM THAT COULD
15 PRODUCE BIOFUELS AND BUYING OFFSETS.

16 SO THERE ARE DIFFERENT TYPES OF ALLOWANCES.
17 THERE IS THE BUDGET ALLOWANCES THAT EACH STATE GIVES
18 OUT. THE BIG THING HERE IS THIS WORD "AUCTION." SO2
19 GAVE OUT ALLOWANCES FOR FREE TO THE POWER PLANTS. WE
20 HAVE A DEREGULATED ENERGY SYSTEM, FOR THE MOST PART;
21 AND IT IS A CHANGED WORLD IN YOUR ENERGY SYSTEM. IT
22 IS SUCH THAT IF WE GAVE OUT ALLOWANCES FOR FREE, THE
23 COST OF ENERGY AND THE POWER POOLS WILL STILL GO UP
24 BECAUSE THAT IS AN OPPORTUNITY LOST, AND SO YOU WILL
25 STILL PAY FOR THAT. SO THE IDEA IS TO AUCTION THE

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1 ALLOWANCES SO THAT THOSE REVENUES CAN COME BACK TO
2 THE STATES AND BE USED FOR ENERGY EFFICIENCY OR
3 REBATING CUSTOMERS. THIS IS HUGE, AND RIGHT NOW ALL
4 THE DEBATE ON RGGI IS AROUND THE DESIGN OF THAT
5 OPTION, WHAT IT MEANS, AND THE POWER PLANTS ARE VERY
6 NERVOUS ABOUT ARE THERE GOING TO BE ENOUGH ALLOWANCES
7 AVAILABLE IF WE HAVE TO PURCHASE THEM, WHAT IS THE

8 COST TO OUR RATEPAYERS. THIS IS WHERE ALL THE DEBATE
9 IS. BUT IT IS VERY INTERESTING THAT ALL THE FEDERAL
10 BILLS ARE BEGINNING TO TALK ABOUT AUCTIONING
11 ALLOWANCES. SO VERY INTERESTING AREA.

12 WE HAVE EARLY REDUCTION ALLOWANCES AND
13 OFFSETS. WE HAVE A SET NUMBER OF OFFSET CATEGORIES,
14 DIFFERENT THAN THE KYOTO PROTOCOL. WE ARE TRYING TO
15 DO VERY PRESCRIPTIVE PROTOCOLS AS OPPOSED TO THE
16 CASE-BY-CASE BASIS, SO THAT INVESTORS CAN READ THOSE
17 PROTOCOLS AND SAY, OKAY, I CAN DO THAT IF I FOLLOW
18 THESE RULES, WE WILL GET ALLOWANCES FOR OUR PROJECTS.
19 SO IT IS GOING A LITTLE SLOWER. WE ONLY HAVE A
20 CERTAIN NUMBER THAT WERE WILLING TO BITE OFF IN THE
21 BEGINNING AND THEN EXPAND THAT AS TIME GOES ON.

22 THE OFFSETS ARE LIMITED. YOU KNOW, THEY'RE
23 -- AT ONE END OF THE SPECTRUM, YOU COULD DO IT ALL
24 THROUGH OFFSETS; OTHER END OF THE SPECTRUM, WE WANT
25 ELECTRICITY-SECTOR REDUCTIONS, SO WE WANT NO OFFSETS.

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1 SO IT'S A COMPROMISE. RGGI IS A COMPROMISE, AS MOST
2 REGULATIONS ARE, IN THAT IT IS ONLY 3.3 PERCENT OF
3 THEIR EMISSIONS.

4 THERE IS A LOT OF FLEXIBILITY BUILT INTO
5 RGGI, A 3-YEAR COMPLIANCE PERIOD; VERY DIFFERENT THAN
6 ANY OTHER REGULATION WE HAVE SEEN IN THIS KIND OF
7 AREA. THERE'S UNLIMITED BANKING, EARLY REDUCTION
8 CREDITS. AND AS I SAID, COMPLIANCE, POWER PLANTS
9 MUST HAVE ENOUGH ALLOWANCES FOR THEIR EMISSIONS.

10 WE DO HAVE SOME BUILT-IN SAFETY VALVES, IS
11 WHAT WE CALL THEM, IS THAT IF THE PRICE GOES TOO
12 HIGH, THEY'RE PROTECTED BY THE ENERGY MODELING. WITH
13 THE EXPANSION OF THE OFFSETS, THE ALLOWANCES WOULD
14 BECOME MORE AVAILABLE AND DRIVING PRICES DOWN.

15 THE POWER PLANTS REALLY WANT A PRICE CAP,
16 WHICH IS NOT -- WOULD NOT PRODUCE A MARKET BECAUSE
17 THE PRICE WOULD GO UP TO THE PRICE CAP. SO THAT IS A
18 HUGE FIGHT THAT WE'RE STILL HAVING IN TERMS OF TRYING
19 TO KEEP THIS MARKET-BASED, IN A FREE MARKET, AND NOT
20 A PRICE CAP AND ARTIFICIALLY AFFECTING THE MARKET.

21 AND OUR MEASUREMENT, WE ARE LOOKING AT A
22 SOFTWARE PLATFORM THAT WOULD HANDLE THE EMISSIONS
23 TRACKING AND TRADING, AND WE'RE HOPING TO USE,
24 ACTUALLY, AN EPA SOFTWARE PLATFORM, EATS. THAT IS
25 ALSO GOING TO BE USED FOR THE CLIMATE REGISTRY

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1 NATIONALLY. IT IS INTENTIONAL. WE'RE HOPING TO HAVE
2 ONE PLATFORM WHERE ALL THE DATA MIGHT BE. WE FEEL
3 THAT WOULD BE VERY POWERFUL.

4 SO I WILL STOP THERE AND WAIT FOR
5 QUESTIONS.

6 SO, OBVIOUSLY, IT IS A VERY INTERESTING
7 AREA. EVEN THOUGH IT'S A MODEST CAP, WE DO THINK IT
8 IS DRIVING SOME VERY INTERESTING POLICY DISCUSSIONS
9 AND HAVING A BIG EFFECT; AND DESPITE IT BEING VERY
10 MODEST, I DOUBT IT IS EVEN A WEDGE. IT'S BEEN
11 ENORMOUS. AS YOU CAN SEE, THE AMOUNT OF STATES, THE
12 STAFF. I'M ONE STAFF FOR THE STAFF MEETINGS. THERE

13 ARE AT LEAST 20, 25 PEOPLE FROM ALL THE STATES THAT
14 HAVE BEEN WORKING ON THIS SINCE 2003. SO VERY
15 INTERESTING WORK, SORT OF THE SLOW, HARD WORK, THE
16 SLOW MOVING LAVA, NOT THE FAST MOVING ERUPTION, I
17 GUESS.

18 THANK YOU.

19